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13		NETDICT COUDT
14	UNITED STATES DISTRICT COURT FOR THE CENTRAL DISTRICT OF CALIFORNIA	
15	WESTERN DIVISION	
16	IMMIGRANT DEFENDERS LAW CENTER, <i>et al.</i> ,	Case No. 2:21-cv-00395-FMO-RAOx
17 18	Plaintiffs,	DECLARATION OF DIANA TAFUR, WITNESS FOR PLAINTIFFS
19	V.	Due Triel Confessor and Hearing on
20	U.S. DEPARTMENT OF HOMELAND SECURITY, et al.,	Pre-Trial Conference and Hearing on Motions in Limine: August 11, 2023 at
21	Defendants.	2:00 pm
22		<u>Trial Date</u> : August 14, 2023 at 9:00 am
23		Judge: Hon. Fernando M. Olguin
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	DECLARATION OF DIANA TAFUR	Case No. 2:21-cv-00395-FMO-RAOX

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DECLARATION OF DIANA TAFUR

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- I, Diana Tafur, declare under the penalty of perjury pursuant to 28 U.S.C. § 1746 of the laws of the United States the following is true and correct. I make this declaration based upon personal knowledge and a review of records related to my position as a supervising attorney of the Children's Program at the Refugee and Immigrant Center for Education and Legal Services ("RAICES"):
- The facts contained in this declaration are known personally to me and, 1. if called as a witness, I could and would testify competently thereto under oath.
- 2. I am an attorney licensed to practice law in the state of New York and Texas. I received my J.D. from American University, Washington College of Law in 2011.

EMPLOYMENT BACKGROUND AND RESPONSIBILITIES I.

- 3. I have been practicing immigration law for over 10 years, specializing in immigration cases involving unaccompanied immigrant children ("unaccompanied children"). As defined in the Immigration and Nationality Act, these are children under 18 years old without lawful immigration status, and who have no parent or guardian to care and provide for them in the United States. 6 U.S.C. § 279(g)(2).
- 4. Prior to joining RAICES, I worked for the National Immigrant Justice Center from 2013 to 2017, including in their Children's Program.
- 5. I started working for RAICES in July 2017 as a supervising attorney for our Children's Program ("Program").
- 6. I initially began working with our Program's Corpus Christi office to oversee our grant requirements. While there, I worked personally with unaccompanied children and oversaw our team responsible for serving unaccompanied children. This included providing Know Your Rights presentations, legal consultations, appearing as a Friend of Court before the Houston Immigration

- Court (the immigration court that previously had jurisdiction over all detained unaccompanied children in the Corpus Christi area; although now most cases are heard by the Harlingen Immigration Court), and providing legal representation in immigration matters to the unaccompanied children who were released locally from one of the Depart of Health and Human Services ("HHS") Office of Refugee Resettlement ("ORR") shelters we service.
- 7. In 2018, I was transferred to work as a supervising attorney for our Program's San Antonio office where I continued to supervise and provide direct legal services to detained and formerly detained unaccompanied children.
- 8. In this role, my job responsibilities include supervising attorneys on their immigration cases, as well as maintaining a caseload of my own. But my role dramatically changed once our Program started providing legal services to unaccompanied children who had previously been subjected to the Migrant Protection Protocols ("MPP") and then later reentered the United States without a parent or legal guardian ("MPP-unaccompanied children").

II. RAICES'S INITIAL CONFUSION REGARDING MPP-UNACCOMPANIED CHILDREN

9. RAICES started providing legal services to MPP-unaccompanied children around September 2019, but I didn't learn about this until around November 2019 during our weekly attorney program meetings when an attorney put the issue on our agenda to discuss how to best navigate this population. Initially, we were perplexed and confused as to how we could confirm if a child had in fact been subjected to MPP or how to assist children in this procedural posture because the government did not provide us with any information about a child's prior enrollment in MPP. Based on guidance published by the Department of Homeland Security ("DHS"), 1 I was under the impression unaccompanied immigration children were

For example, DHS's MPP FAQs stated "Unaccompanied alien children and aliens in expedited removal proceedings will not be subject to MPP."

exempt from MPP. As I came to observe, many aspects of MPP-unaccompanied children's cases diverged in material ways from DHS's and ORR's typical practices as to unaccompanied children, as well as my understanding—as an attorney specializing in immigration cases involving unaccompanied children—of what rights these kids are owed under the Trafficking Victims Protection Reauthorization Act ("TVPRA").

- a. RAICES's Typical Expectations and Practices for Non-MPP
 Unaccompanied Children
- 10. As to detained unaccompanied children who had not been placed in MPP, the services we usually provide to children in ORR custody consist of a Know Your Rights presentation, a legal screening, and sometimes a legal consultation to inform the child of any immigration legal relief for which they may be eligible. RAICES attorneys, including myself, will not typically enter representation for most detained unaccompanied children, due to the fast rate at which these children are generally released out of our service areas from the ORR shelters.
- 11. In some instances, RAICES, including myself, will appear as a Friend of Court for detained unaccompanied children who have been detained for several months. This is because, in my experience, DHS usually waits several months before filing an unaccompanied child's charging document, otherwise known as the Notice to Appear ("NTA"), which triggers the start of their immigration case. This extended time period allows the child to adjust to their current situation, possibly start receiving counseling and social services, as well as provide us time to build rapport with the child before having to proceed in any capacity on their immigration

²⁵ https://www.dhs.gov/news/2019/01/24/migrant-protection-protocols; CBP's

Guiding Principles for MPP stated that noncitizens "in the following categories are not amenable to MPP: Unaccompanied alien children."

[&]quot;https://www.cbp.gov/sites/default/files/assets/documents/2019-Jan/MPP%20Guiding%20Principles%201-28-19.pdf.

- 12. When I have appeared as Friend of Court, and when my supervisees have appeared as Friend of Court, the immigration judges typically implement child-sensitive practices in the child's 240 removal proceedings. These include allowing for continuances for the child to be released from custody before they have to apply for immigration relief or get counseling, orienting them to the courtroom, asking them simple questions, allowing them to color during the hearing, waiving some children's appearances, allowing continuances so the child may be assigned a Young Center child advocate,² considering the best interests of the child, and many other ways, in my experience, that factor in the age and sensitivity of unaccompanied children. In ten years of practice, I have observed that these hearings run most effectively where counsel, the child, the judge, and Immigration and Custom Enforcement's ("ICE") Office of the Principle Legal Advisor ("OPLA") are all informed as to the information material to the proceedings, including the location of the court and the posture of the proceedings.
- 13. All of the Children's Program practices are based on our expectation of the process and protections unaccompanied children are guaranteed by the TVPRA, and that non-MPP-unaccompanied children routinely receive without issue. This expectation is based on our understanding of what the TVPRA requires, the processes DHS has employed to implement TVPRA requirements, and years of

A Young Center Child Advocate is an attorney or social worker appointed as guardian *ad litem* by the Department of Health and Human Services who advocates for the best interest of the child.

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practice in which DHS has treated unaccompanied children consistent with our understanding and expectations.

- Thus, in my over 10 years of immigration practice representing 14. detained and released unaccompanied children, family units, and adult immigrants, I have seen how the system protects—and is required to protect—unaccompanied children more than adults and family units. For example, I have seen how unaccompanied children, even when they are in removal proceedings, have years to file their asylum applications—whereas adults and children in family units have to file their applications within one year of their entry. My understanding is that this special protection recognizes how trauma impacts children more acutely, and how children may not have the capacity or even competency to articulate an asylum claim and therefore should be allotted the time to process their trauma or gain a better understanding of their reasons for their flight from their home country. For this very reason, all of my non-MPP-unaccompanied child clients have been allowed to file for asylum before the U.S. Citizenship and Immigration Services ("USCIS") Asylum Office. As such, they have not had to undergo an adversarial process of applying for asylum in defensive proceedings before the immigration court. This is a critical protection: in the dozens of asylum interviews I have attended and the many more that I have supervised, unaccompanied children interact with a traumainformed asylum officer who asks open-ended questions and is incredibly patient with child clients, showing important trauma-informed and culturally-sensitive interviewing techniques. That is not the case when my adult clients have had to proceed before the immigration court. Instead, I have observed and supervised cases in which the OPLA and immigration judges interrupt clients' answers, ask questions that re-victimize them, and employ other adversarial tactics.
- 15. Another special protection afforded to unaccompanied children is the right to counsel to the greatest extent practicable, which adults or family units are

not afforded. This protection has enabled RAICES to serve as many unaccompanied children as we do and forms the basis of our mission, which includes defending the rights of immigrants by providing unaccompanied children with the best possible counsel.

- b. DHS's Divergent Practices for MPP-Unaccompanied Children
- 16. But, as I began to observe, DHS and ORR do not engage in the above practices with MPP-unaccompanied children. With MPP-unaccompanied children, even something as simple as the NTA charging document, our usual starting point in unaccompanied children's immigration cases, causes me and my staff confusion, due to DHS's service of charging documents that do not represent the child's actual proceedings. For example, sometimes ORR or DHS will provide us with the NTA reflecting when DHS designated the child as unaccompanied. But this charging document will not reflect the ongoing MPP proceedings to which the child is still being subjected, or any pleadings or removal orders associated with that case.
- NTA, where the child's hearing is venued, or about the procedural posture of the child's MPP case. For instance, they do not tell us if the child is scheduled to appear for their first or third court hearing, if the child has missed a court hearing and been ordered removed *in absentia*, if the child has already been provided an individual merits hearing and ordered removed on the merits, or if the child has an appeal pending. They also do not provide us with the MPP case file related to the child, such that we have no way of knowing what was pled, adjudicated, or ordered in the case through which they continue to prosecute the now-unaccompanied child. Additionally, for children who missed their MPP court hearing and were ordered removed *in absentia* as part of a family unit, we begin with no information as to the circumstances that caused the child to miss their court date.

- 18. This means that during case discussions and team meetings, my staff and I are under-informed while preparing the most effective strategy and informing the children of the next steps of their case, their eligibility for various types of relief, and other legal rights within the immigration system. For example, in one case, we informed a pair of siblings they were waiting for their NTAs to be filed with the immigration court and they could wait until they were released from ORR custody to begin searching for an immigration attorney to represent them in their applications for immigration relief. Then, days later, we discovered that the government was proceeding under the siblings' prior MPP NTA—of which we had been unaware. We then had to tell them that the NTA had actually previously been filed, they had an order of removal, DHS was working to remove them, and ORR was not working on their release from its custody.
- 19. By February of 2020 staff at RAICES, myself included, started to notice a pattern during our attorney weekly meetings after discussing the cases and reviewing our clients' files. This pattern reflected three categories of children each of which required RAICES to develop divergent and nuanced strategies to protect their TVPRA rights: (1) children who had final orders of removal through MPP before they were placed in ORR custody; (2) children who had been ordered removed through MPP, but either had reserved their rights for an appeal or a Notice of Appeal was pending with the Board of Immigration Appeals ("BIA") from before they were placed in ORR custody; and (3) children whose immigration proceedings were still pending but, although they were now in ORR custody, DHS was still treating them as if they were in MPP and living in Mexico with their parent(s), for example by keeping those children's cases on the MPP docket instead of transferring them to the juvenile docket.

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1 III. RAICES RESTRUCTURED ITS CHILDREN'S PROGRAM TO 2 ADDRESS DHS'S TREATMENT OF MPP-UNACCOMPANIED 3 CHILDREN

- 20. When my team and I began to observe that DHS was treating MPP-unaccompanied children differently than other unaccompanied children, I realized that in order to represent these children in a manner consistent with our mission, RAICES's processes had to change.
- 21. As a supervising attorney in the Program, I started identifying the additional training my team members required, the resources that needed to be created for my team, and what legal steps and legal strategies we could deploy to protect these children's ability to access the immigration relief that the TVPRA typically enables through its substantive and procedural protections. This was critical to RAICES's mission.
- 22. In response to our observations of DHS's and ORR's lack of protections for MPP-unaccompanied children, my team and I started researching MPP to better understand it, including attending MPP trainings, reading lawsuits, and studying court decisions related to MPP. MPP became a repeat agenda item and discussion in our weekly attorney roundtables which I attended. I stopped working on other unaccompanied child clients' cases. I stopped supervising team members in their unaccompanied child cases. My main responsibility became to train, create resources for, and assist my team members with MPP-unaccompanied children's cases exclusively.
- 23. In February 2020 I created a policy to enable our team to handle MPP-unaccompanied children's cases with prior MPP removal orders, reviewed and approved by Pablo Rodriguez, one of our Program Directors. This policy laid out the additional responsibilities and steps legal assistants and attorneys must take

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when they encounter an MPP case, including additional data entry requirements and considering emergency motion practice.

- When meeting with my colleagues, I learned and observed that most of 24. our team members had never previously filed a motion to reopen or been trained on such motions to reopen. This is because unaccompanied children are generally thought to be entitled to new immigration proceedings when they arrive unaccompanied that take into account their legal status as "unaccompanied children," and so their attorneys do not need to move to "reopen" prior proceedings. But, MPP-unaccompanied children are not given the same opportunity and instead are still being subjected to the immigration proceedings and orders that began when they were part of a family unit. To address this knowledge and experience gap, I created template motions for my team, including Motions to Reopen In Absentia and Motions to Reconsider.
- 25. But the policy and templates I created proved insufficient to compensate for the challenges my team and I faced in these cases. Based on my own motion practice and experience supervising my team members, I know that, even when we file a motion to reopen or reconsider, that does not necessarily stay an order of removal or extend an appeal deadline. Thus, as I observed and experienced, DHS would attempt to remove MPP-unaccompanied children to their home country in a matter of days either before those motions could be filed or even while they were pending. This truncated timeline forces us to file these motions as soon as possible or risk the child's removal—even if that means filing a motion with limited information. This practice conflicts with our mission to provide the highest quality legal representation to our clients. It further undermines our mission because, in immigration court, noncitizens are only permitted to file one motion to reopen—and these children are, essentially, forced to use it before their attorneys (my team) have the time to obtain all the relevant evidence that would allow them to

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prepare the most informed motion. This is another experience that my team and I have not had with non-MPP unaccompanied children.

- Second, the new policy I created could not address the harm DHS's policy was causing the children. By definition, RAICES' Children's Program clients are immigrant children who are not with a parent or legal guardian who can provide them security, safety, or consistency. What I and my team members have been trained on, and what I have routinely observed from the children I have directly represented, is that most of these children are struggling with depression, anxiety, trauma, and/or post-traumatic stress disorder. For this reason, I routinely attend trainings on common indicators of trauma, the effects of trauma on children, how children may manifest that trauma, and how trauma may impact a child's ability to share information or prepare for their immigration case. In my years of experience, many of my clients have had to go to counseling or complete a psychological evaluation; almost all of them are diagnosed with at least one of these mental health issues.
- I observed that MPP-unaccompanied children were especially 27. struggling because they *did* initially come to the United States with a parent or legal guardian, but had just recently been separated from their parents, often in traumatizing ways. For example, one child whose case I supervised was kidnapped with his father in Mexico. In reviewing his case file, I learned the father was able to obtain enough money to pay the kidnappers to release his son (our client), but not for himself—resulting in their separation.
- 28. An especially emotionally trying case I supervised involved a sibling group who entered the United States with their mother and stepfather and were sent back to Mexico and placed in MPP. A man who lived in the same Mexican border town attempted to recruit the 16-year-old girl into prostitution and the 14-year-old boy into drug trafficking. One day in October 2019, the children's stepfather, who in

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- reality was the only real father the children had ever known, disappeared, and about a month later, their mother disappeared. Fearing for their lives in Mexico and effectively orphaned, with no means to provide for themselves, the children turned themselves over to U.S. immigration authorities.
- It deeply troubles me that DHS continues to prosecute these children 29. under the MPP proceedings that preceded these traumatic events—including when no real proceedings even took place, as safety and kidnapping issues often resulted in MPP in absentia removal orders.
- 30. These types of traumas present incredibly difficult experiences to ask any child to overcome and explain in time for us to file the necessary filings. In the cases mentioned above, before our MPP-unaccompanied child clients entered ORR custody, they had been living in unstable housing, experienced extortion by law enforcement, and finally witnessed U.S. government officials turn them away at the border to return them to another country where they had no connections or community. Once in ORR custody, although these MPP-unaccompanied children are finally housed in safe conditions, they are nonetheless in government custody, away from their parents, with no sense of security, privacy, consistency, or control. As I have observed in the MPP-unaccompanied children I work with, the trauma they have experienced before entering ORR custody can last a long time.
- I observed this dynamic hinder MPP-unaccompanied children's ability 31. to work on their immigration cases—for example, by not being able to explain to us the difficult circumstances that might qualify them for asylum or other immigration relief. Yet DHS's apparent policy towards MPP-unaccompanied children—keeping them in their MPP proceedings and seeking to remove them very quickly on MPP removal orders—demands that these children overcome their trauma to participate in their immigration cases or, if they cannot, face the threat of immediate removal within a matter of days.

- 32. In light of these challenges, I expanded our new MPP policy into an MPP manual. I spent weeks centralizing the MPP resources and templates I had gathered and created. The manual I drafted outlines additional duties and responsibilities that attorneys and legal assistants must complete when they encounter an MPP case, no matter the case category. Some of these additional responsibilities include:
 - mandatory attorney follow-ups when RAICES staff suspect that an unaccompanied child may have been previously subjected to MPP;
 - mandatory filing of Freedom of Information Act ("FOIA") requests in all MPP cases for the child's MPP case file so we might eventually obtain the information being used to prosecute them;
 - additional data input to track the child's case; and
 - representation of the child beyond our typical practice as required by the needs of the case, for example filing a motion to reopen, an appeal, a motion to sever, a motion to change venue, or some other litigation tactics to protect the child's rights based on three categories of MPP-unaccompanied children we had previously identified.
 - 33. This policy and manual are still in effect today.
- 34. Moreover, RAICES staff must execute these extraordinary tasks on a uniquely fast timeline, to minimize the risk these children are removed before they can access the child-sensitive procedures to which they are entitled under the TVPRA, as well as any potential relief to which they could be entitled.
- 35. Some of the templates I created—required by and in response to DHS's policy towards MPP-unaccompanied children—included a: 1) Motion to Reopen (on the merits of the case); 2) Motion to Reopen *In Absentia*; 3) Motion to Reconsider; 4) Motion to Terminate; 5) Motion for Stay; 6) Motion to Withdraw From Representation Before the Executive Office for Immigration Review ("EOIR");

- 7) Motion to Withdraw From Representation Before the BIA; 8) BIA Brief Extension Request; 9) Notice of DHS' Non-opposition Motion to Reopen; 10) Letter to BIA Notifying Child Released From ORR custody; 11) *Pro se* Notice of Appeal from Decision of an Immigration Judge; 12) *Pro se* asylum skeletal application cover letter; 13) *Pro* se Asylum Instructions to Child; and 14) Master Document in which we collect all the legal issues we have identified and been required to argue before the EOIR and BIA. Again, all of these templates were necessitated by DHS's policy towards MPP-unaccompanied children and are utilized specifically for this population.
- 36. I created and managed an internal messaging channel, so our team had a central place to discuss and memorialize any MPP issues in real time. I found it was critical to create a place where staff could ask questions, share information, and brainstorm ideas, considering that these cases presented novel issues not usually experienced by lawyers representing unaccompanied children, including a lack of transparency beyond what we typically encounter.
- 37. I trained staff in each RAICES office on MPP: how it affects unaccompanied children, MPP-specific resources available to them, and how to file a Motion to Reopen. Eventually, we added MPP trainings to our onboarding requirements, and still require them as part of our onboarding process for new staff in the Children's Program.
- 38. The Children's Program, through me, started consulting with our Litigation Department almost every time our team encountered an MPP-unaccompanied child; holding interdepartmental meetings specifically to address this differently-treated population; asking the Litigation Department to assist us in strategizing case action or drafting emails; and creating interdepartmental messaging channels on MPP-unaccompanied children's cases—all things we don't typically do in our non-MPP unaccompanied children's cases.

- 39. Training our staff on MPP and creating MPP resources is not the only way MPP diverts my attention from other responsibilities. Because of the complexity of these cases and the incredibly short turnaround DHS provided the MPP-unaccompanied children to file for relief, a motion, or an appeal, the most time intensive component affecting our Program is my role in working up MPP-unaccompanied children's cases. This includes legal consultations; team meetings to discuss case strategy and next steps; researching and collecting evidence; writing affidavits; filing applications for immigration relief such as asylum application or petitions for Special Immigrant Juvenile Status ("SIJS"); filing FOIA requests for MPP case files; coordinating with stakeholders; conducting country research to support an asylum application; translating documents; drafting motions and notices of appeal; and all of the mechanics of filing and serving those documents.
- 40. From September 2019 to the present, the RAICES' Children's Program has seen over 100 MPP-unaccompanied children whose cases I am responsible for supervising; to date, we continue to represent several MPP-unaccompanied children.

IV. RAICES EXPERIENCES FRUSTRATIONS WHEN REPRESENTING MPP-UNACCOMPANIED CHILD CLIENTS

- 41. Once our extended intake questions indicate that a case may be an MPP-unaccompanied child's case, the first hurdle our team has to overcome is to confirm whether the child was in fact enrolled in MPP—this takes time and a lot of outreach to DHS and ORR stakeholders who may or may not inform us.
- 42. Once we confirm a child has been placed in MPP as part of a family unit, our next step is to identify the procedural posture of the case, such as:
 - has the NTA been filed with the immigration court?
 - what is the venue?
 - is the child scheduled for an upcoming hearing?
 - how many previous immigration court hearings did the child attend?

- what happened at those hearings?
- what, if any, filings have been submitted to the immigration court?
- has the child been ordered removed?
- what was the basis for the removal order?
- if the child was ordered removed, was appeal reserved?
- has the appeal window lapsed?
- a. Frustrations in Obtaining Necessary Information From DHS
- 43. To ascertain the above-mentioned critical information for any MPP-unaccompanied child, I supervise my team in reaching out to DHS, specifically OPLA and the Immigration and Customs Enforcement Field Office Juvenile Coordinator ("FOJC") to ask them to provide the information to us. But most of the time these efforts prove futile.
- 44. For example, in some of the outreach I have supervised, the FOJC initially told us they were going to process the children consistent with our expectations under the TVPRA, only to reverse course later, informing us instead they were going to remove the children under a previous MPP removal order. A removal order of which we were never informed nor provided a copy. An example of this is reflected in the attached email correspondence between FOJC Francisco Carranco and RAICES attorney Nerie Pagan dated November 18, 2020. Ex. 169.³
- 45. In order to adequately represent any of these children, however, my team and I needed a copy of their immigration files.

³ All citations to Exhibits in this declaration refer to the exhibits in the Pretrial

Exhibit Stipulation filed pursuant to Dkt. 41 at 5. True and correct copies of documents introduced by this declaration—and which Plaintiffs have not previously filed with the Court—are appended to this declaration.

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- b. Frustrations in Obtaining the Record of Proceedings and Investigating the Case
- Realizing neither DHS nor ORR would timely provide us a child's 46. MPP records, even while DHS continued to prosecute or seek to remove our clients, I direct our team to investigate as best we can to piece together the records ourselves in order to competently represent the children.
- 47. Obtaining the MPP case information is crucial to filing any motion or appeal to help the child access relief as an unaccompanied child. Without it, we risk failing to preserve issues or making irrelevant arguments. Realistically, without this information we cannot formulate a basis for a motion to reopen, reconsider, or appeal.
- 48. That is why for almost all of our MPP-unaccompanied children's cases we file a FOIA request to obtain a copy of the child's MPP file. However, of the over 100 cases we saw, not one of the FOIA responses was returned to us before we had to submit a filing on behalf of the child. This means that, in every MPPunaccompanied child's case in which we have appeared, we have been forced to submit a filing without ever having seen the child's MPP file—all while DHS continues to subject these children to their prior MPP cases and removal orders.
- 49. For that reason, we also attempt to get a copy of the child's MPP record by submitting a request to review the Records of Proceedings ("ROP") to the immigration court. To review the ROP, an attorney has to physically go to the courthouse to review the file or wait for the court to mail the ROP. In any event, in all but for one case, these requests were also not processed in time. In that one case, an attorney I supervised had to spend four hours driving from Corpus Christi to Harlingen, Texas and back (about 140 miles each way) in order to review the record. This trip alone took him an entire workday.

- 50. In short, in almost all situations we are forced to file motions or applications before we are able to learn of all the legal issues in the case or risk the imminent removal of the child; essentially, submitting MPP-unaccompanied children's court filings with one hand tied behind out back. This forces us to fall far short of RAICES's mission to defend immigrants' rights, which includes providing competent representation and informed legal counsel to the vulnerable children we represent.
- 51. In my experience and during my time supervising my RAICES team members, we have not encountered these same hurdles with non-MPP unaccompanied children, who benefit from the extended timelines to investigate their cases and devise informed legal strategy.
 - c. Challenges Seeking Information Directly From MPP-Unaccompanied
 Children and Their Families
- 52. As has become our standard practice in MPP-unaccompanied child cases, my supervisees or I follow up with our MPP-unaccompanied child clients several times to ask them a variety of questions related to their immigration proceedings. However, the children rarely know or understand the process they have just undergone.
- 53. Based on my experience, with all unaccompanied children, it is critical to build rapport with the child in order to learn from them information that might be relevant to their ability to obtain immigration relief. This usually takes months. But with MPP-unaccompanied children, DHS's policy requires us to submit filings within days or weeks of meeting a child, or risk adverse rulings or even summary removal pursuant to the now-separated family unit's old MPP cases. This necessarily gives us an incredibly short amount of time to build rapport—far less than the timeline on which we rely to manage our expected caseload; to ensure a child feels safe; and to adequately obtain important information. In some cases, we

are able to get children to open up to us; in others, we are not. This is yet another in a series of challenges we do not experience with our non-MPP unaccompanied child cases.

- 54. But to fully investigate an immigration claim, we do not just rely on our client. I also advise my team, with consent of our unaccompanied child client, to conduct corroboration calls with potential witnesses. My supervisees attempt to speak with the child's sponsor in the United States, but since the sponsor was not present at the border or hearing, they are rarely able to provide us the information we need about the child's history and prior proceedings.
- 55. With MPP-unaccompanied children, we typically find that the individual who has the most relevant information on the reasons for the child's journey, including the circumstances that led to missing their MPP hearing or what happened during their MPP hearings, is usually the parent with whom the child had traveled: the parent from whom the child has become separated and whose location is often unknown. This makes investigating an MPP-unaccompanied child's case in a matter of days an almost impossible task.
- 56. In some situations, we are able to contact a parent in Mexico. Although this tends to be more helpful than having no contact with the parents, due to the complexity of the immigration system, language barriers, and other obscuring factors, they similarly struggle to give us accurate and complete information we need related to any MPP proceedings that DHS still subjects their now-unaccompanied children to.
 - d. Deviation From Best Practices Results in Additional Frustrations to RAICES's Mission
- 57. In many MPP-unaccompanied children's cases, my staff and I have to deviate from national best practices for working with immigrant children, further undermining RAICES's mission.

i. <u>Deviations from Best Practices in Preparing and Filing</u> <u>Affirmative Asylum Applications</u>

- 58. For example, national best practices recommend attorneys first gather evidence in a child's asylum case and then file the affirmative asylum application with USCIS. Unaccompanied children are not subject to the one-year deadline that bars other immigrants from applying for asylum after a year of their arrival to the United States; the TVPRA recognizes that this deadline should not apply to unaccompanied children. The longer timeline means that counsel can prepare the case at the child's pace based on the child's comprehension ability, mental capacity, and considering any trauma or post-traumatic stress the child may be experiencing—all consistent with RAICES's mission in serving this population.
- 59. It also gives the attorney and child time to search for and find resources the child may need, such as counseling, before the attorney must begin working up their asylum case. But in MPP-unaccompanied children's cases, my supervisees and I are forced to file the application for relief—or risk the child's rapid deportation on an MPP removal order—before we have developed a strong rapport with the child; before we have been able to assist the child in attending to their mental health needs; before we have been able to fully investigate the case or gather any evidence. RAICES and the child discuss that, while this strategy could lead to issues in the filing, it is the best way we can preserve their rights to the process at all. It also requires our staff to delay working up other cases in order to work solely on one MPP-unaccompanied child's case, given the emergency posture DHS's policy imposes. The emergency posture also risks re-victimization of the child and burnout of staff. Everything about this undermines RAICES's mission to defend the rights of immigrants, empower individuals, and advocate for justice, including building a world where survivors have access to the care they need.

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ii. <u>Deviations From Best Practices in Defensive, Immigration</u>Court Practice

60. We experience similar issues with defensive filings in children's MPP removal proceedings, for example, filing Motions to Reopen. Per the applicable regulations, immigrants (including unaccompanied children) only have one chance to file a motion to reopen their immigration case. However, due to the rapid pace at which DHS attempts to remove MPP-unaccompanied children on their old MPP removal orders, my supervisees and I have to file a child's only available motion to reopen without all of the information or requirements. The same is true for other types of motion practice in immigration court. *See supra* paragraphs 46-60.

V. REPRESENTATIVE EXAMPLES OF MPP-UNACCOMPANIED CHILDREN WITH REMOVAL ORDERS THAT DIVERT RAICES'S RESOURCES AND HARM OUR MISSION

- 61. To date, our Program has seen over 100 cases of MPP-unaccompanied children. As the RAICES staff member charged directly with overseeing all MPP-unaccompanied children's cases and formulating RAICES's response to those cases, I can attest that the biggest hurdle in our ability to provide MPP-unaccompanied children with informed, competent legal services and protect their rights in accordance with our mission is DHS's policy to continue to treat these unaccompanied children as if they were still residing in Mexico with their parents instead of affording them their TVPRA rights. This policy burdens our organization. Below are some examples of the frustrations we experience, the hurdles we must overcome, and how we have to reallocate our resources.
 - a. The Cases of the Doe Family
- 62. I supervised and also personally worked on the cases of the Doe Family. I learned the following both through personal experience (talking to the children, investigating the case, preparing documents) and through my position as

supervisor (including reviewing our case file, correspondence with ICE, court filings, and during our team meetings on the case). The cases involve three Honduran boys who were fifteen, seven, and three when they initially entered the United States with their mother and father in August 2019. After the family turned themselves in to Customs and Border Protection ("CBP") agents, CBP inexplicably divided them: CBP processed the father with the middle child separately from the mother and other two siblings. This created two different immigration cases before two different immigration judges with two different hearing dates. CBP then returned the family to Mexico to await those proceedings.

- 63. While in Mexico, the siblings' father abandoned the family, and the rest of the family experienced abuse.
- 64. Unable to access counsel or evidence, the mother and two of the siblings proceeded *pro se* in their immigration case—initially at a master calendar hearing and ultimately at their individual merits hearing. At the mother's hearing, the immigration judge did not allow the children to file their own independent claims for asylum and failed to independently screen the children for other forms of immigration relief, including Special Immigrant Juvenile Status. The mother and two children were ordered removed.
- 65. While we were initially unaware of this history when we encountered these siblings in ORR care in September 2020, our extended screening suggested that they may have been subjected to MPP. However, the NTAs RAICES received had no such indication—rather, they were consistent with their recent entry as unaccompanied children. Later, their ORR case manager informed us the children had been subjected to MPP. She also informed us that the FOJC had asked ORR to stop the process of releasing the children to a sponsor because two of the three siblings had an MPP order of removal that DHS planned to execute.

- 66. We immediately attempted to persuade DHS not to remove those two children right away on their MPP removal order. We were unsuccessful: the FOJC told us he was going to begin the process in one to two days and "with any luck have them issued by the consulate the first part of next week." Email correspondence between N. Pagan and F. Carranco dated Sep. 23, 2020, Ex. 192 & 170. The FOJC then indicated he would try to have two of the three siblings on a flight in *seven to nine calendar days*. Ex. 192.
- 67. In my ten years of practicing immigration law in the United States, I have never had to put an entire case together in seven calendar days. Due to the complexity and fast turnaround, our Children's Program had no other option but to pull other attorneys from their regular caseloads to assemble a team to work on these cases—something we do not typically do in non-MPP unaccompanied immigrant child cases.
- 68. I started meeting with the three brothers, building rapport as best I could to investigate what happened at their court hearing and screen them for eligibility. The oldest, still only 16 years old, struggled to understand my questions related to CBP processing and what happened at his individual merits hearing. The youngest, who was only four years old, seemed to have less of an understanding of what led to their departure from Honduras or their removal order. But the children started to open up to me, and each meeting they divulged a little more information.
- 69. The oldest was a quiet boy. Most of the times I met with him he seemed to me to be preoccupied with his mother's wellbeing, as he and his siblings could no longer contact her. He also told me he worried that, in coming to the United States, they would be separated, with the middle brother staying behind in the United States (because he did not have an MPP removal order) while he and the youngest brother could be deported to Honduras (because they had MPP removal orders), where they would be returned to no one. It was difficult for me to get him to

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focus on his affidavit, which I observed to be because of these concerns and the sense of responsibility he bore for his younger siblings.

- Although I knew there was still information the children had not yet shared with me about their father, their life in Mexico, and their life in Honduras, we assessed the children were eligible for SIJS and asylum.
- Over the course of those seven days, I and a team I managed 71. (consisting of two supervising attorneys, two staff attorneys, and a legal assistant) worked nearly round-the-clock to complete the Herculean effort required to attempt to safeguard these children's rights as unaccompanied children, including:
 - I continued to meet with the brothers to fill out their Form I-589 Applications for Asylum and draft their affidavits. I then focused on gathering the evidence I could in support of their case, including hours of country research. Then I started co-writing their Motion to Reopen;
 - Another attorney prepared all the supporting documents for the state court predicate order needed to apply for SIJS, prepared their SIJS applications, found an aunt in the United States, and drafted an affidavit with the aunt. When this attorney had obtained all the necessary documents, she started helping me in co-writing the Motion to Reopen;
 - Another staff attorney within the Children's Program filed the petition for the state court predicate order and represented the children in the state court hearing;
 - Another supervisor assisted in reviewing the state court documents; and
 - A legal assistant assisted us in translating documents and putting the filings together.
- With this unusually large team working unusually long hours, we 72. managed to file the necessary documents in seven days. Typically, non-MPP unaccompanied children's cases require only one attorney and possibly a legal

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- assistant. But even with relief pending and the motion filed, ORR would not release the three brothers.
- As it has become the necessary practice for MPP-unaccompanied 73. children, I continued to inform our Litigation Department about the case; eventually, the Litigation Department needed to file in federal court for a temporary restraining order and order of mandamus on behalf of these kids.
- 74. About a month after we filed the Motion to Reopen, an immigration judge denied it as well as the siblings' request for a stay of removal.
- I supervised and assisted in drafting our filing of the Notice of Appeal 75. to the BIA and another Motion for a Stay of Removal. Fortunately, the BIA granted our Motion for a Stay of Removal, and the brothers were finally released from custody and allowed to live with their aunt.
- But our work on the brothers' MPP case did not end with their release: 76. I had to brief the appeal before the BIA. The other lawyers most familiar with the case could no longer assist—they had to return to their regular obligations supporting all detained unaccompanied children and unaccompanied children released in the local area. I had to assemble another team consisting of myself, a staff attorney, and a legal assistant, to properly address the novel needs of the brothers' MPP case, working diligently and tirelessly.
- 77. Eventually, USCIS granted the children's petitions for SIJS, opening the door for my team and me to draft and file a Motion to Remand. Our long hours and diversion of numerous resources fortunately resulted in the BIA reopening the case and remanding to the immigration judge.
- 78. But the siblings' cases were not consolidated and they were venued before two different immigration courts. It was not until December 2022 that the MPP immigration court granted our motion to change venue to the court closest to where the children reside but still did not consolidate the cases.

- 79. Two years, two supervising attorneys, three staff attorneys, two legal assistants, support from our Litigation Department, and countless filings and hours later, these three brothers are still not in the same position as our other unaccompanied child clients.
- 80. It should also be noted that, long after we had to file the Motion to Reopen, the BIA appellate brief, and applications for relief, we finally received the FOIA results—which still did not include the immigration court transcript.
- 81. Had the government treated these three brothers like our non-MPP unaccompanied child clients, we would not have had to retraumatize the children, we would have been able to follow best practices, we would have been able to wait to review their records, we would not have had to stop working up our other cases, and would not have had to prepare the number of filings or spend the number of hours we did on this case.
 - b. The Cases of the ML Siblings
- 82. I personally supervised and worked on the ML Siblings' case. I learned the following by talking to the children directly, personally investigating the case, preparing documents, reviewing our case file (including court filings and correspondence with DHS and ORR), and during our team meetings on the case. The ML Siblings are a group of three siblings who initially fled to the United States with their father when they were thirteen, twelve, and seven years old. The thirteen-year-old girl is fleeing sexual abuse. The entire family is fleeing gang violence. When the family initially entered in December 2019, CBP placed them in MPP as a family unit, issued them an NTA, and sent them to await their case in Mexico. The immigration court scheduled them for a March 2020 hearing date.
- 83. While in Mexico, the family lived in a shelter for several days until it was declared uninhabitable due to a chicken pox outbreak. A couple of days before their initial hearing, the World Health Organization officially classified the global

COVID-19 outbreak as a pandemic. Although the immigration court was still open and operating at the time, on the day of their hearing, Mexican immigration officials refused to allow the family to cross into the United States at the designated port of entry, claiming that the immigration courts were closed due to the pandemic. As a result, the family missed their hearing, and the immigration court ordered them removed *in absentia*.

- 84. While forced to live in Mexico, the ML siblings' father was beaten several times by individuals the family believes were Mexican law enforcement. On another occasion, they pointed a gun to his head. Fearing for their lives in Mexico, the three children fled to the United States and entered unaccompanied in October 2020.
- 85. When my team and I first encountered the ML Siblings, the NTA that CBP had issued them was consistent with their arrival as unaccompanied children. However, our extended intake questions suggested they may have been enrolled in MPP—which was not reflected on their new NTA. Eventually, the ORR case manager informed us that the FOJC reached out to them to tell ORR that these children each had two different alien numbers, one from MPP and one from their entry as unaccompanied children. ICE planned to merge the two numbers and remove the ML Siblings on their *in absentia* MPP removal orders. Neither the children nor RAICES was provided with a copy of the ML Siblings' MPP files or removal orders.
- 86. When we reached back out to the FOJC to ask him why he was planning to remove the children, he stated that per OPLA guidance, the children would be removed. *See* email correspondence between F. Carranco and N. Pagan dated November 18, 2020, Ex. 169. The FOJC, Mr. Carranco, also informed us that ICE would be requesting the travel documents in the next few days and was

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- planning to schedule the ML Siblings for an outbound trip within the next few weeks. Id.
- 87. RAICES once again had to divert our resources to assemble a large team to properly address the novel needs of the ML Siblings' MPP case. A staff attorney again represented the children in their state court proceedings to obtain the predicate order. Another staff attorney prepared their SIJS petitions, their applications for asylum, gathered and prepared evidence in support of their applications for immigration relief, and co-wrote their motion to reopen. Another supervising attorney and I again assisted in supervising the case while I also assisted in obtaining country conditions evidence and co-writing the Motion to Reopen.
- The ML Siblings expressed that they were worried about their father 88. and their future. The oldest was still only 14 years old; she told me and my team members how much her father had been a role model to her and that she really feared returning to her home country where she had faced sexual abuse. Other members of my team shared how her trauma seemed to impede her ability to work on her immigration case. I personally observed how she had trouble with memory and would often get sad in her affidavit sessions, struggling to focus on the case. We had an even harder time building rapport with the other two siblings. Because we could not obtain enough information from these other two siblings in the short amount of time we had, we could not draft an affidavit with them in support of their applications for relief.
- By again working the ML Siblings' case as a team, nearly round-the-89. clock, we were able to file the children's applications for asylum, obtain a state court predicate order, file their petitions for SIJS, file their Motions to Reopen, file their Motions for a Stay, and file their Motions for a Fee Waiver in about two weeks.

- 90. Happily, the children were released from custody. But then we learned the immigration judge denied our Motion to Reopen on a novel conclusion, raised *sua sponte*, that treated individuals enrolled in MPP as *per se* barred from filing motions to reopen. This decision did not consider the TVPRA or its application. This required me to conduct extensive legal research on a legal issue not applicable to unaccompanied children and outside my expertise.
- 91. Because the court denied our Motion on a ground not argued, in order to preserve the issue for appeal RAICES had to file a motion to reconsider for both siblings. The other attorneys on the team had to return to the regular work they had put on hold, and so I researched the legal issues, prepared and gathered the evidence needed for the Motion to Reconsider, and wrote and filed the motions on my own.
 - 92. Unfortunately, the immigration judge denied our Motion to Reconsider.
- 93. In the meantime, I was assigned another staff attorney and a legal assistant to help me prepare the Notice of Appeal of the immigration judge's denial of the ML Siblings' Motion to Reopen and, separately, to appeal his denial of their motions to reconsider which I personally reviewed and assisted in drafting.
- 94. Eventually, USCIS approved the ML Siblings' petition for SIJS, necessitating that we research and file a motion to remand with the BIA.
- 95. Although DHS had initially opposed the Motion to Reopen, the Motion to Reconsider, and filed a Motion for Summary Affirmance, in September 2021, I began to relentlessly advocate to OPLA *again* to join us in a Motion to Reopen and dismiss the children's MPP case. After writing, calling, and advocating with OPLA on behalf of the children repeatedly for several months, OPLA finally agreed to join our Motion, which the BIA granted in April 2022.
- 96. It took RAICES almost two years from the time the ML Siblings entered as unaccompanied children to be able to actualize the TVPRA rights that should have been automatically afforded to them the moment CBP designated them

as unaccompanied children. This required RAICES to devote two supervising attorneys, three staff attorneys, two legal assistants, a series of filings, legal research, and unwavering advocacy to overcome the hurdles no other unaccompanied child has to overcome in order to secure their rights within the immigration system.

- c. Similar Examples Are Numerous
- 97. These are not the only cases for which RAICES has had to prepare Motions to Reopen, Motions to Reconsider, appeals, or other filings. Each filing present its own challenges and frustrations, some of which I personally wrote. Each case we prepared underscores the injustice of subjecting unaccompanied children to MPP.
- 98. For example, one appeal I prepared involved a pair of indigenous siblings from Guatemala whose first and primary language is Mam. Although they communicated to the immigration court that their primary language was Mam, the immigration court forced the siblings to proceed in Spanish via video teleconference. Although one of the children informed the judge she wished to testify on her own behalf, the court declined. The court ordered the siblings removed. RAICES attempted to represent the children as best we could, but the limited time and unavailable records constrained our best efforts. The BIA dismissed their appeal. The two siblings still have an MPP removal order hanging over their heads, which ICE could execute any day.
- 99. Sadly, in serving over 100 MPP-unaccompanied children, similar examples are numerous, as were our motions and appeals.
- 100. The costs of this resource diversion are immeasurable. When we require an unusually large team to undertake unusually time-consuming, emergency efforts to protect MPP-unaccompanied children, this necessarily diverts our capacity from the routine work that we do every day. For example, when I first began

representing MPP-unaccompanied children, I stopped drafting a different policy manual that relates to our more typical practice; I still have not had the time to return to the policy manual project. Cases I was assigned came to a standstill, hurting the rapport I had built with my clients; team members I supervised on their cases were delayed in making strategy decisions.

101. There was a period in 2020 when I was routinely working over 40-hour weeks due to the time requirements of MPP-unaccompanied children's cases. 2021 was even more demanding in that I had to work over 40-hour weeks for several months in a row. I even had to work on some holidays due to the relentless and demanding nature of these cases. While my work has always been challenging and demanding, routinely working over 40 hours per week and through holidays is not the norm at RAICES, and risks staff burnout and turnover.

VI. RECENT MPP-UNACCOMPANIED CHILDREN WITH REMOVAL ORDERS CONTINUE TO DIVERT MY TIME AND UNDERMINE RAICES'S MISSION

- 102. DHS continues to treat children who were initially subjected to MPP and who then entered without a parent or legal guardian differently from other unaccompanied children. Accordingly, RAICES's mission continues to be frustrated.
 - a. The Cases of the HC Siblings
- 103. The HC Siblings presented another case I supervised and personally worked on, including communicating directly with the siblings, their mom, ICE, and ORR. The HC Siblings are two boys ages 16 and 13 who were ordered removed *in absentia* in 2019 after being placed in MPP as part of a family unit. According to the HC Siblings, when they traveled to the border to present themselves for their court hearing, they were informed their hearing had been canceled. The children remained in Mexico, unable to get registered in school and living in squalid conditions. After

the two boys were threatened at gunpoint in Mexico and warned to leave or be killed, they separated from their mother to save their lives and entered the United States unaccompanied in January 2022.

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RAICES's BIA accredited representatives. I remember thinking she seemed confused and overwhelmed. She explained to me that, before she even had a chance to review the HC Siblings' intake, an ORR caseworker informed her that the siblings had an MPP removal order. She also stated that FOJC had already met with

104. In the first week of January 2022, I received a phone call from one of

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the siblings and told them that they were going to be removed.

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representative immediately contacted the FOJC, Mr. Carranco, who told her that he

105. As documented in our contemporaneous case notes, our BIA accredited

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children were a "priority for removal." Email correspondence between D. Tafur, J.

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Mungia, and F. Carranco dated Jan. 11, 2022 (Dkt. 95-4), Ex. 28. Based on my

was seeking guidance on the case. Over the phone, Mr. Carranco told us that the

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review of my team's internal case notes, a couple of days later, the FOJC told her on

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the phone that DHS planned to remove the HC Siblings on their MPP in absentia

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removal orders unless RAICES filed a motion to reopen in the next two days.

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cases seemed never-ending—even though DHS had stopped new MPP enrollments.

106. I was shocked. After two years, these MPP-unaccompanied children's

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To be frank, I was not sure if I had another all-nighter in me. Especially because at

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this point, I had given birth to my first child—not only making the around-the-clock

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work on MPP-unaccompanied children's cases especially difficult, but unraveling a

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new sense of desperation in me that, frankly, I have trouble articulating. It is hard

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for me to overstate the importance of protecting such vulnerable children who now

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face a government policy that revictimizes them and strips them of their rights. My baby was nine months old when I learned the HC siblings needed our help in

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January 2022.

107. But press we must; and press we did. I immediately scheduled another interdepartmental meeting with three team members from the Children's Program and four team members from the Litigation Department to create a plan on how to best restore the HC Siblings' TVPRA rights and prevent their imminent removal without any further process. The team and I started working up the applications for SIJS and affirmative asylum; drafting the Motion to Reopen; and planning to advocate with DHS for more time to file.

108. In an email, Mr. Carranco told us that his supervisor had "instructed" him to "proceed with the removal." Email correspondence between F. Carranco to N. Perez dated Jan. 11, 2022 (Dkt. 95-3), Ex. 27. My team and I immediately began an advocacy campaign, explaining that only having a day to file a motion would prejudice the children; that we needed time to obtain evidence and to fully investigate the case before we could even start drafting. *Id.* As I recall, and is documented in RAICES's contemporaneous case log, the FOJC told me that his "supervisors want them out" and he therefore had to remove them as soon as possible. Finally, the FOJC conceded it would probably take him a week to execute the removal order and we should aim to have everything filed by Friday, with the caveat that ICE could remove the HC Siblings sooner. Ex. 28. This new timeline only extended our time from two days to three days.

109. Frantic, I reached back out to our Litigation Department for their help, hoping that our involvement in the instant litigation might be an avenue to circumvent ICE's policy. In the meantime, I continued drafting the motion to reopen and the BIA accredited representative continued working on the applications for relief. We pulled in another Children's Program supervising attorney to assist us in representing the HC Siblings in state court so we could submit the petition for SIJS.

110. Only after engaging outside counsel in the above-captioned case, who then contacted the Assistant U.S. Attorney on this case, did DHS relent. Email

- correspondence dated Jan. 11, 2022 (Dkt. 95-5, 95-7), Ex. 29, 31. Finally, DHS stated in a call I attended that they were putting the HC Siblings' case on hold, and they would not go forward with the siblings' removal. Email correspondence dated Jan. 12, 2022 (Dkt. 95-8), Ex. 32.
- 111. But our representation did not end with the HC Siblings' release outside our service area, as it typically would. Due to their MPP ties, RAICES continues to represent and assist the HC Siblings.
- 112. After DHS confirmed what I had observed and suspected for two years—its disregard for the TVPRA rights of MPP-unaccompanied children—I knew it meant this would not be the end of MPP cases. In response, I spent additional time providing another program-wide training on MPP and updating RAICES's MPP Policy Manual.
 - b. The Case of ECG
- 113. I learned the following information by directly working on and supervising the case of ECG.
- 114. In December 2022, another FOJC informed my team that ICE planned to remove another unaccompanied child with an MPP removal order. Email correspondence Between N. Perez and O. Ortiz dated Dec. 16 to 21, 2022, Ex. 138.
- 115. In December 2022, DHS placed ECG in the care and custody of an ORR shelter in San Antonio. The day after ECG arrived, we provided him with a Know Your Rights presentation and legal intake. But even with RAICES's extended screening questions to identify MPP-unaccompanied children, nothing flagged this case as an MPP case. In reviewing his NTA, it looked like any other unaccompanied child's NTA, reflecting his entry in December 2022. Because this child was going to be released outside of our service area, we did not think we needed to offer any other services.

- 116. Our assessment was forced to change when, on December 9, 2022, a Friday, an ORR case manager notified us that ECG had not only previously been subjected to MPP but had an MPP removal order. For that reason, ORR was not going to continue the process of reunifying ECG with a sponsor until they received guidance from the FOJC and the ORR Federal Field Specialist ("FFS"). When we followed up the next week, the ORR case manager informed us that, although they had received all other documentation necessary to reunify ECG with his sponsor and release him from custody, they were still awaiting FOJC and FFS guidance because of ECG's MPP removal order.
- and struggling to balance other program commitments, the senior attorney from the Litigation Department quickly scheduled a team call to discuss strategy. During our meeting, I realized we needed more information because ECG was a particularly closed-off child. Our BIA accredited representative explained he was not comfortable opening up or answering our questions. This is an issue my supervisees and I encounter frequently with traumatized children—but only becomes a serious problem with MPP-unaccompanied children, who are threatened with immediate removal and thus are not provided the extended timeframe to build trust and, therefore, build their case.
- 118. We immediately attempted to learn everything we could: our BIA accredited representative met with ECG again, contacted his parents, and contacted ORR and FOJC. We began an interdepartmental messaging channel between the Children's Program and our Litigation Department to share information.
- 119. On Friday December 16, 2022, the FOJC responded to our email, informing us they planned on removing ECG, stating "[a]t this point we do not have any idea as to when that will be." *See* Exhibit 138. RAICES thus had to act as though removal could be imminent.

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DECLARATION OF DIANA TAFUR

- 120. I was already on vacation with my family, but the case required that I be available and able to provide support and supervision.
- Similarly, the BIA accredited representative assigned to the case was also about to go on vacation. For these reasons I asked our Program Director to reassign the case. He assigned the case to himself as most of our staff were already off on vacation for the winter holidays.
- 122. This case felt impossible: we did not have a case file, we did not know the procedural history of the case, our client was not able to collaborate effectively, we had no evidence, due to the holiday we had no one available to prepare his case, and the child was at imminent risk of removal. Considering these complications, our Litigation Department reached out to our outside counsel regarding ECG's case and asked them for help.
- 123. On December 22, 2022, the FOJC let us know that DHS had changed course and they were now going to allow ECG to keep his NTA reflecting his entry as an unaccompanied child and provide him with another opportunity to see the immigration judge. It seemed that, only due to the intervention of our counsel on the above-captioned case, the child would be safe from immediate removal and I, along with my colleagues at RAICES, would be able to enjoy the rest of our vacation with our families and not have to prepare emergency filings.
- 124. Yet ECG still was not released until December 25, 2022, missing Christmas Eve with his uncle. Our hearts were heavy while we were with our loved ones, knowing ECG was still prevented from being with his family.
 - c. The Problem Continues This Year
- 125. ECG was not the last MPP unaccompanied child with an MPP removal order for whom our organization provided legal services. Just weeks later, in January 2023, one of our BIA accredited representatives reached out to me, another supervising attorney, our law fellow, and one of our senior staff attorneys in the

Litigation Department to inform us of another minor in ORR care with an MPP removal order. Again, our team had to scramble to assess and address the needs of an MPP-unaccompanied child.

- 126. As our recent cases have proven, MPP-unaccompanied children continue to arrive even after the end of MPP. And, although the frequency is—thankfully—less than it was in 2020, it remains a continual organizational burden to train all staff on MPP, to screen all unaccompanied children for MPP ties, and to continue to represent the MPP-unaccompanied children we're already serving. It is further an enormous burden each time we encounter even one MPP-unaccompanied child, usually diverting most of my department for weeks.
- 127. For these reasons our Program continues to operate on high alert and screen for MPP cases.

VII. MPP-UNACCOMPANIED CHILDREN WITHOUT REMOVAL ORDERS ALSO DIVERT OUR RESOURCES

- 128. As taxing as it is to protect the TVPRA rights of MPP-unaccompanied children with MPP removal orders, RAICES experiences similar frustrations with MPP-unaccompanied children with pending MPP proceedings, who are also denied TVPRA protections as a result of DHS's policy.
- 129. As stated above in paragraph 11, DHS does not usually file the NTA's of unaccompanied children in ORR custody until about 60 to 90 days after a child's apprehension. It is my understanding that this policy was enacted for important reasons:
 - First, it has been nationally recognized that children in ORR custody are undergoing an adjustment period and are less likely to disclose the circumstances that led to their departure from their home country and to the United States. Instead, the children are usually hyper-focused on their release and being reunited with someone they know and trust.

- Second, it unburdens the immigration court system: due to the high numbers of children being released to sponsors outside the initial court's jurisdiction, the courts experience an immense backlog in processing Motions to Change Venue, Changes of Venue, and Change of Address forms.
- Third, it unburdens stakeholders like RAICES, who know that they can wait to enter representation of a child until it seems they will remain in ORR custody long-term, or that they will be released in our service area, avoiding the entry and withdrawal of representation of children who will soon depart.
- 130. But for unaccompanied children who had previously been placed in MPP as part of a family unit, they entered the custody of ORR with pending court hearings, and therefore the 60-90 day waiting period before RAICES must begin work on an active immigration case does not apply.
- 131. In supervising and directly working on these cases, I learned that in most of these cases, neither DHS nor ORR informed RAICES of the date and location of any upcoming hearing. Instead, for all these cases we had to check the EOIR system to confirm if the child had any upcoming hearings, an extra step we would not normally need to take. In some situations, the information EOIR provided was incredibly confusing as to which court should be contacted to assist in having venue changed from the MPP docket to the appropriate juvenile docket. The process was a logistical nightmare, attempting to change venue, get cases transferred to the juvenile docket, and in some cases, we actually had to appear before the MPP immigration judge on these cases.
 - a. The Case of ESCC
- 132. While supervising the case of ESCC, I learned he initially entered the United States with his father. CBP subjected them to MPP in September 2019. But

ESCC was forced to separate from his father and entered by himself in December 2019. Although ESCC was released from ORR care on January 25, 2020, to his uncle, our detained team deviated from our typical practice and appeared as Friend of Court on February 12, 2020, before the MPP Immigration Judge in order to protect ESCC's TVPRA rights and to advocate for a change of venue to the juvenile docket. The judge refused, however, keeping this unaccompanied child on the MPP docket.

- 133. As the detained team no longer had capacity to continue assisting on the case, RAICES's Children's Program Director of our released services personally appeared and formally entered her appearance as ESCC's attorney for the February 20, 2020, MPP court hearing. Due to her intervention and advocacy, the judge finally agreed to grant our motion to change venue to the juvenile docket.
- 134. This is one example of the many frustrations we experienced in similar cases. It takes significant time and preparation to appear on behalf of a vulnerable child in court hearings. All of this diverts RAICES's resources each time we have to engage in representation and motion practice merely to restore the basic rights each unaccompanied child should be able to take for granted—before we can even attempt to seek relief for these children.
- 135. Moreover, our ability to do so successfully is significantly impaired where we lack the operative MPP file, record exhibits, previous motions, and any understanding of the case posture or what happened in prior MPP hearings—which we cannot obtain in MPP court cases. This means that every time we appeared at an MPP court hearing, we walked into that courtroom facing a significant informational disadvantage. This, in turn, undermines RAICES's mission to provide adequate legal services to unaccompanied children.

VIII. CONTINUED EFFECT OF DHS'S POLICY TOWARD MPP-UNACCOMPANIED CHILDREN ON ME AND OUR TEAM

136. Since we first began identifying them in 2019, MPP-unaccompanied children's cases have taken a hard toll on me and my team. Legal Assistants were being pulled from their main responsibilities of providing Know Your Rights presentations and conducting intakes to put together FOIA requests and requests for ROP's—efforts that were ultimately in vain, as we would not get the requested information back in time to substantiate our filings. Our legal assistants were also required to complete additional data entry and take on additional responsibilities in a short time frame, frustrating their other shelter responsibilities.

- 137. Aside from the sheer magnitude of the harm, particularly at the height of arrivals of MPP-unaccompanied children in 2020–21, DHS's policy continues to undermine RAICES's mission and cause us to divert resources to address this problem, in several respects:
- 138. First, the policy takes an enormous toll on every staff member who serves MPP-unaccompanied children. Each time a new case comes in, however frequent, the toll it inflicts is great. One attorney who I supervised on an MPP-unaccompanied child appellate brief had a panic attack about the case while attempting to work on the case, in a case check in meeting with me. The attorney had no familiarity with MPP, he did not have a copy of the record, and felt at a loss on how to start writing the appellate brief, even with templates and my support. Not only was this case outside his experience, but the stakes for MPP-unaccompanied children, alone and without their families, are so high. In the end, he missed our internal deadline and I had to draft the appellate brief in one night to file it on time.
- 139. During the MPP trainings I lead, everyone expresses avoidance and fear of getting assigned an MPP case. This reaction is completely understandable to me, as the agencies with which we routinely work seem to have changed the rules of

the game, but without ever announcing the new rules. DHS's treatment of MPP-unaccompanied children feels like Russian roulette for our team—any child at the shelter assigned to an attorney could turn out to be an MPP case, upending that attorney's caseload and sending them into a stressful emergency at any time.

- 140. I also witness Legal Assistants' and Attorneys' fear; they absorb the fear of children at risk of being returned to a country where they have no one to house them, care for them, or love them. And, the RAICES team knows that if DHS executes an MPP-unaccompanied child's MPP removal order—as they still threaten to do each time one arrives—this sends the child back to a country where they may be haunted by the reasons they initially had to flee their home—this time without the protection of their parents. This frightening future might have become a reality for numerous MPP-unaccompanied children had we not diverted our resources to protect their access to the child-centric rights under the TVPRA—the same rights received by all other unaccompanied children. Sadly, this frightening future is still a real possibility for the children with MPP removal orders.
- 141. My team does not rest when we work on MPP cases. Similarly, I try to balance the needs of these MPP-unaccompanied child cases with my need for sleep. In reflecting back on these almost four years during which I have directly worked on and supervised MPP-unaccompanied children's child cases, I am still devastated for what these children have had to overcome and have to continue to overcome.
- 142. Second, RAICES's mission continues to be undermined as a result of all of the MPP-unaccompanied children whose TVPRA rights we have not been able to protect. Because, although we were able to help some of the over 100 MPP-unaccompanied children we served, that was not the case for many. Most of our BIA appeals were dismissed. A lot of our Motions to Reopen were denied. Although we would have wanted to continue to help these children once we received these denials, we could not; we do not have the capacity. This means that children fall

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through the cracks. RAICES has former MPP-unaccompanied child clients, outside our service area, still at risk of imminent removal on MPP removal orders and being denied their TVPRA rights because of DHS's treatment of this especially vulnerable subset of children. This continues to impede our mission.

- 143. Finally, although the volume of children arriving is smaller than at its peak, because DHS's policy is ongoing and because the population of potential MPP-unaccompanied children is still expected to be in the hundreds, if not thousands, RAICES continues to suffer from the policy. RAICES continues to deploy extended screening procedures to attempt to identify any MPPunaccompanied child in the shelters we serve. We continue to serve existing MPPunaccompanied child clients in extraordinary efforts to restore the rights they should have had upon arrival as unaccompanied children. And for each new MPPunaccompanied child who arrives, it immediately throws my team into an emergency posture and brings much of our other work to a standstill, requiring emergency practice and more labor-intensive extra work that is beyond the scope of what we expect to provide to unaccompanied children. In general, whereas a non-MPP unaccompanied child's case typically follows a predictable pattern over an extended period of months and years, an MPP-unaccompanied child's case is like having several cases for one child, at least one of which is on an emergency basis, requires extra filings and a relentless advocacy campaign.
- 144. Considering I have seen reporting stating that the Biden administration has attempted this year to negotiate with Mexico to reinstate MPP for a third time our team remains concerned MPP could be reimplemented at any time—regardless of court order—and the numbers of MPP-unaccompanied children would grow higher still. Therefore, RAICES must remain on high alert, knowing that more MPP-unaccompanied children could arrive any day, further diverting our team.

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EXHIBIT 138



Pablo Rodriguez <pablo.rodriguez@raicestexas.org>

Fwd: Southwest Key Casa Blanca minor

Ortiz, Omar A < Omar.A. Ortiz@ice.dhs.gov>

Wed, Dec 21, 2022 at 6:34 AM

To: Pablo Rodriguez <pablo.rodriguez@raicestexas.org>

Cc: Nadia Perez <nadia.perez@raicestexas.org>

Good Morning Pablo,

Yes I understand, it is now my understanding that he will keep the NTA he was issued and go before an Immigration Judge

If that change we will let you know

Omar Ortiz

Deportation Officer/Juvenile Coordinator

San Antonio Field Office

Enforcement and Removal Operation

US Immigration and Cu tom Enforcement

210 978 4979 Cell

Omar A Ortiz@ICE DHS GOV

From: Pablo Rodriguez <pablo.rodriguez@raicestexas.org>

Sent: Tuesday, December 20, 2022 4:29 PM
To Ortiz, Omar A Omar A Ortiz@ice dh gov
Cc: Nadia Perez <nadia.perez@raicestexas.org>
Subject: Re: Southwest Key Casa Blanca minor

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Good Afternoon Officer Ortiz,

I am jumping in while Nadia is out. We are receiving conflicting information.

Have there been any updates on this? Is the child still scheduled for removal?

Forwarded message	
From Ortiz, Omar A Omar A Ortiz@ice dh	ΙΟV
Date: Fri, Dec 16, 2022 at 10:46 AM	
Subject: RE: Southwest Key Casa Blanca minor	
To: Nadia Perez <nadia.perez@raicestexas.o< td=""><td>ra></td></nadia.perez@raicestexas.o<>	ra>

Ma'am

I reached out for legal guidance and I finally got it la t night. It appear we will be removing him. At thi point we do not have any idea as to when that will be.

I'm on leave until Wednesday of next week and will look at it closer.

Thank you

Omar

Sent with BlackBerry Work (www.blackberry.com)

From: Nadia Perez <nadia.perez@raicestexas.org>

Date: Friday, Dec 16, 2022 at 9 26 AM

To: Ortiz, Omar A <omar.a.ortiz@ice.dhs.gov>

Subject: Southwest Key Casa Blanca minor

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Good morning Officer Ortiz,

We hope thi email find you well ORR ju t informed u they are awaiting FFS guidance on . This child initially entered with a parent in 2019, placed in MPP removal proceedings. However the child subsequently entered unaccompanied on December 5, 2022. At that point DHS designated him an unaccompanied immigrant child, issued a new NTA pursuant to the TVPRA, and placed him in the care and custody of the Office of Refugee Re ettlement ("ORR")

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We wanted to confirm if you will be filing the TVPRA December 2022 NTA with the immigration court? If not, does DHS

have any plans to reopen the case or will they be seeking to remove the child? If DHS is planning to remove the child, do you have any information related to when you plan on e ecuting removal?
Thank you for your time
Regard ,
Nadia S. Perez
DOJ Accredited Representative
Refugee and Immigrant Center
for Education and Legal Services-RAICES
5121 Crestway Dr., Suite 105
San Antonio, Texas 78239
Office Phone (210) 226 7722 ext 71
Direct Phone and Fax (210) 446 3815
nadia perez@raice texa org www.raicestexas.org

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1

Pablo N. Rodriguez

Director of Detained Unaccompanied Children Services

Refugee and Immigrant Center for Education and Legal Services (RAICES) 5121 Crestway Drive, #105 San Antonio, TX 78239 Pronouns: he/him/his

Digital Tel. and Fax: (210) 390-6168 pablo.rodriguez@raicestexas.org

www.raicestexas.org

EXHIBIT 169

1/7/2021 RAICES Mail - Siblings

RAICES Nerie Pagan <nerie.pagan@raicestexas.org> Market Law - Siblings Wed, Nov 18, 2020 at 1:35 PM Nerie Pagan <nerie.pagan@raicestexas.org>
To "Carranco, Francisco" Francisco Carranco@ice dhs gov Thank you for the information. On Wed, Nov 18, 2020 at 1:33 PM Carranco, Francisco <Francisco.Carranco@ice.dhs.gov> wrote: As the central/south America region has just endured a devastating hurricane, we are on temporary stand by for scheduling flights to the area, we will request a Travel document in the next few days and schedule an outbound trip within the next few weeks, no definitive date. Francisco Carranco Deportation Officer FOJC San Antonio Field Office Enforcement and Removal Operations U.S. Immigration and Customs Enforcer 1777 NE Loop 410 San Antonio, TX 78217 210-283-4755 Ofc. 210-336-5200 Cell. francisco carranco@ice dhs gov From: Nerie Pagan <nerie pagan@raioestexas.org>
Sent: Wednesday, November 18, 2020 1:23 PM
To: Carranoo, Francisco <Francisco. Carranoo@ioe.o
Subject Re: N CAUTION: This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Contact ICE SOC SPAM with questions or concerns. Could you please tell me when DHS is planning to remove the kids? On Wed, Nov 18, 2020 at 1:20 PM Carranco, Francisco <Francisco.Carranco@ice.dhs.gov> wrote: This was before the fact that they had prior MPP cases was discovered, once this fact came to light, per JFRMU and OPLA, ICE will proceed with the removal based on the original MPP final orders. Francisco Carranco Deportation Officer / FOJC Enforcement and Removal Operations U.S. Immigration and Customs Enforcement 1777 NE Loop 410 San Antonio, TX 78217 210-283-4755 Ofc 210-336-5200 Cell. francisco.carranco@ice.dhs.gov From: Nerie Pagan <nerie.pagan@raicestexas.org>
Sent: Wednesday, November 18, 2020 1:17 PM
To: Carranco, Francisco <Francisco, Carranco@ice.d
Subject: Re: N CAUTION: This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Contact ICE SOC SPAM with questions or concerns. "As the case files were not received at the SNA resident office from Border Patrol until 10/30/20, they were not filed until that day. Being that the 30th was a Friday, they are probably in the process of being set for a court date as of this date." Thank you for the copy of the removal orders. On Wed, Nov 18, 2020 at 12:59 PM Carranco, Francisco <Francisco.Carranco@ice.dhs.gov> wrote: I don't know which prior email you would be referring to, as with all the prior MPP cases we have discussed, these MPP cases with final orders will be processed for removal as per guidance from OPLA and JFRMU, that is our standing order and will be enforced on this and all future MPP cases with final orders. Francisco Carranco Deportation Officer / FOIC San Antonio Field Office Enforcement and Removal Operations

 $https://mail.google.com/mail/u/0?ik=5180dda0b6\&view=pt\&search=all\&permmsgid=msg-a%3Ar2766750312651649187\&dsqt=1\&simpl=msg-a%3Ar27...\quad 1/4$

U.S. Immigration and Customs Enforcer

1777 NE Loop 410

1/7/2021 RAICES Mail -- Siblings San Antonio TX 78217 210-283-4755 Ofc. 210-336-5200 Cell. francisco.carranco@ice.dhs.gov From: Nerie Pagan nerie Pagan nerie Wednesday, November 18, 2020 12:54 PM
To Carranco, Francisco Francisco Carranco@ice dhs gov Co: Andree, David M Clavid M. Andree@ice.dhs.gov>Subject: Re: Maria | Uma - Siblings CAUTION: This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Contact ICE SOC SPAM with questions or concerns. I had understood from a previous email that DHS were going to file the N Siblings NTAs with the EOIR System. When DHS is planning to remove the N Siblings? Also, could you please provide me with their removal orders. On Wed, Nov 18, 2020 at 12:07 PM Carranco, Francisco <Francisco.Carranco@ice.dhs.gov> wrote: The series A#s were filed as MPP cases and have been ruled upon, per JFRMU guidance, these UACs will be removed using the existing orders found in the earlier series case files. Francisco Carranco Deportation Officer / FOJC San Antonio Field Office **Enforcement and Removal Operations** 1777 NE Loop 410 San Antonio TX 78217 210-283-4755 Ofc. francisco.carranco@ice.dhs.gov From: Nerie Pagan nerie.pagan@raicestexas.org Sent: Wednesday, November 18, 2020 12:04 PM To Carranco, Francisco Francisco Carranco@ice Subject: N CAUTION: This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Contact ICE SOC SPAM with questions or concerns Hi Francisco I hope you are doing well. I am writing to you regarding the N writing to you regarding the N writing to you respect to the following NTAs were filed with the EOIR System but it does not show their hearings yet. Please confirm which set of the following NTAs were filed with the EOIR Also, these kids have a potential sponsor, however it seems that due to this confusion the process has stopped Thank you for clarifying. Respectfully, Nerie Ann Pagán-Correa Pronouns: she/her/hers Refugee and Immigrant Center for Education and Legal Services (RAICES) 5121 Crestway Dr., Ste. 105 San Antonio, Texas 78239 Direct Phone and Fax: (210) 307-4395 nerie.pagan@raicestexas.org www.raicestexas.org

Case 2:21-cv-00395-FMO-RAO Document 205-2 Filed 06/21/23 Page 4 of 5 Page ID

1/7/2021

- Siblings RAICES Mail -

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Nerie Ann Pagán-Correa

Staff Attorney

Pronouns: she/her/hers

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Case 2:21-cv-00395-FMO-RAO Document 205-2 Filed 06/21/23 Page 5 of 5 Page ID #:6636

- Siblings 1/7/2021 RAICES Mail -

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EXHIBIT 170

9/23/2020

RAICES Mail -NTAs



Nerie Pagan <nerie.pagan@raicestexas.org>



Carranco, Francisco < Francisco. Carranco@ice.dhs.gov> To: Nerie Pagan <nerie.pagan@raicestexas.org>

Wed, Sep 23, 2020 at 12:37 PM

I will be following instructions from JFRMU and OCC which direct me to execute the existing final order in both of these ca e

Sent with BlackBerry Work (www blackberry com)

From: Nerie Pagan <nerie.pagan@raicestexas.org>

Date: Wednesday, Sep 23, 2020, 12:17 PM

To: Carranco, Francisco < Francisco. Carranco@ice.dhs.gov>

Subject: Emin's and Rodrigo's NTAs

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[Quoted text hidden]

EXHIBIT 192

9/23/2020

RAICES Mail - E and R



Nerie Pagan <nerie.pagan@raicestexas.org>



Carranco, Francisco < Francisco. Carranco@ice.dhs.gov> To: Nerie Pagan <nerie.pagan@raicestexas.org>

Wed, Sep 23, 2020 at 12:57 PM

The files were just received and merged with their temporary files yesterday, I will submit the packages for the Electronic Travel Documents probably on 9/24 or 9/25, and with any luck have them issued by the consulate the first part of next week, if at all po ible I will try to get them on either the Wedne day 9/30 or Friday 10/2 ICE Lea e flight Plea e understand that these dates are tentative and subject to change based on the issuance of the eTDs and flight availability.

Francisco Carranco

Deportation Officer / FOJC

San Antonio Field Office

1777 NE Loop 410

San Antonio, TX 78217

210-283-4755 Ofc.

210-336-5200 Cell.



[Quoted text hidden]